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SUPREME COURT OF ALABAMA

OCTOBER TERM, 2010-2011

1090540

Ex parte James Sheridan Knight

PETITION FOR WRIT OF CERTIORARI TO THE COURT OF CRIMINAL APPEALS

(In re: James Sheridan Knight

v.

State of Alabama)

(Montgomery Circuit Court, CC-91-2270; Court of Criminal Appeals, CR-08-1681)

MURDOCK, Justice.

This Court granted certiorari review to consider the validity of an administrative order of the Montgomery Circuit Court pursuant to which a circuit judge was appointed to decide James Sheridan Knight's motion for sentence

reconsideration filed under Ala. Code 1975, \$ 13A-5-9.1, and Kirby v. State, 899 So. 2d 968 (Ala. 2004).

I. Facts and Procedural History

In 1993, Knight was convicted of first-degree theft of property and third-degree burglary. He was sentenced under the Habitual Felony Offender Act, Ala. Code 1975, \$ 13A-5-9 ("the HFOA"), to life imprisonment on the theft conviction and to 15 years in prison on the burglary conviction, the sentences to be served concurrently.

In 2000, the legislature amended the HFOA to make certain sentences less severe than the sentences imposed under the pre-amendment version of the HFOA. In 2001, the legislature enacted Act No. 2001-977 (now codified at Ala. Code 1975, \$ 13A-5-9.1), which made the 2000 amendments to the HFOA retroactive as applied to a limited class of nonviolent habitual offenders. Section 13A-5-9.1, as amended in 2007, provides:

"The provisions of Section 13A-5-9 shall be applied retroactively by the sentencing judge or, if the sentencing judge is no longer in office, by any circuit judge appointed by the presiding judge, for consideration of early parole of each nonviolent convicted offender based on evaluations performed by the Department of Corrections and approved by the Board of Pardons and Paroles and submitted to the Court."

(Emphasis added.)

In June 2009, Knight filed a motion for sentence reconsideration under Ala. Code 1975, § 13A-5-9.1, and Kirby of his sentence of life imprisonment on the theft conviction. Knight alleged in his motion that he has never been convicted of a violent offense, that he "has [committed] 6 nonviolent crimes in his life," that "his prison record did not evidence a pattern of violent behavior," and that "he had served more than 18 years with good conduct." Knight also alleged that his sentence is one that is within the scope of § 13A-5-9.1.²

The judge who sentenced Knight in 1993 left office before the present motion for sentence reconsideration was filed. Knight's motion was assigned to Judge Truman M. Hobbs, Jr., pursuant to a standing administrative order entered on July 25, 2007, by the presiding judge of the Montgomery Circuit Court. This order provided:

¹The record does not reveal any details about Knight's prior crimes or his prison record.

²Knight was sentenced under the pre-amendment version of § 13A-5-9(c)(2), which provided that a defendant with three or more prior felony convictions must receive a sentence of life imprisonment upon conviction of a Class B felony. The current version of § 13A-5-9(c)(2) provides for a sentence of life imprisonment or any term not less than 20 years for such a defendant. If Knight had been sentenced after the 2000 amendment to the HFOA, the sentencing judge would have had discretion to impose a sentence of less than the sentence of life imprisonment Knight received.

"Effective immediately, it is hereby ORDERED that all motions filed pursuant to Code of Alabama, \$ 13A-5-9.1, and Kirby v. State, 899 So. 2d 968 (Ala. 2004), shall be assigned to the sentencing judge. If the sentencing judge is no longer in office, said motions shall be assigned to the Circuit Judge holding the sentencing judge's seat or Code holding the sentencing judge's seat or Code of Alabama \$ 13A-5-9.1..."

(Emphasis added.) The record does not reveal whether Judge Hobbs holds the same seat as the seat previously held by Knight's sentencing judge. Without requiring an answer from the State, the circuit court summarily denied Knight's motion for sentence reconsideration.

Knight appealed to the Court of Criminal Appeals, contending, among other things, (1) that Judge Hobbs was not the "sentencing judge," and (2) that the administrative order of July 25, 2007, did not appoint Judge Hobbs to decide his motion, as would be required by § 13A-5-9.1. Specifically, Knight contends that the statute requires that the appointment be made by the presiding judge, but that the order allows the circuit clerk to exercise discretion in assigning motions for sentence reconsideration to any circuit judge. The Court of Criminal Appeals affirmed the order denying Knight's motion for sentence reconsideration by an unpublished memorandum. Knight v. State (No. CR-08-1681, Dec. 4, 2009), ____ So. 3d ____ (Ala. Crim. App. 2009 (table). This Court granted

certiorari review to consider whether Judge Hobbs has the authority to decide Knight's motion for sentence reconsideration.

II. Standard of Review

"The interpretation of a statute involves a question of law and an appellate court reviews a trial court's interpretation de novo, without any presumption of correctness. [O]n appeal, the ruling on a question of law carries no presumption of correctness, and this Court's review is de novo."

Girard v. State, 883 So. 2d 717, 719 (Ala. 2003) (citation and internal quotations omitted). "'This Court reviews pure questions of law in criminal cases de novo.'" Ex parte Morrow, 915 So. 2d 539, 541 (Ala. 2004) (quoting Ex parte Key, 890 So. 2d 1056, 1059 (Ala. 2003)). Also, "[t]he fundamental rule of statutory construction is to ascertain and give effect to the intent of the legislature in enacting the statute." IMED Corp. v. Systems Eng'g Assocs. Corp., 602 So. 2d 344, 346 (Ala. 1992).

III. Analysis

Section 13-5-9.1, as amended in 2007, provides for its implementation "by the sentencing judge or, if the sentencing judge is no longer in office, by any circuit judge appointed by the presiding judge." Judge Hobbs was not the sentencing judge. Therefore, he was authorized to decide Knight's motion for sentence reconsideration only if the standing

administrative order of July 25, 2007, constituted a valid appointment by the presiding judge pursuant to \$ 13A-5-9.1.

In applying this statute in the present case, we first note that the original version of § 13A-5-9.1, i.e., as it was enacted in 2001, allowed motions for sentence reconsideration to be heard <u>only</u> by the sentencing judge or the presiding judge. As originally enacted, § 13A-5-9.1 provided:

"The provisions of Section 13A-5-9 shall be applied retroactively by the sentencing judge or presiding judge for consideration of early parole of each nonviolent convicted offender based on evaluations performed by the Department of Corrections and approved by the Board of Pardons and Paroles and submitted to the court."

(Emphasis added.)

In <u>Kirby</u>, this Court upheld the constitutionality of § 13A-5-9.1 and held that the statute "confers jurisdiction upon the sentencing judge or the presiding judge to apply the 2000 amendment to the HFOA retroactively." 899 So. 2d at 972 (emphasis added). The <u>Kirby</u> Court stated that "[i]t is axiomatic that only the sentencing judge or the presiding judge should evaluate the inmate's crime and his or her conduct ... in deciding whether the inmate is a nonviolent offender." 899 So. 2d at 974 (emphasis added).

In <u>Ex parte Sandifer</u>, 925 So. 2d 290 (Ala. Crim. App. 2005), the Court of Criminal Appeals held that, under the

original version of § 13A-5-9.1, the presiding judge did not have authority to appoint an acting presiding judge whose duty it would be to decide all motions for sentence reconsideration filed in that circuit. The court held (1) that the order making such an appointment in question was void because the "acting presiding judge" was neither the sentencing judge nor the presiding judge and (2) that a presiding circuit judge did not have the authority to unilaterally appoint an acting presiding judge to hear all motions for sentence reconsideration filed in the circuit.

In Ex parte Jenkins, 992 So. 2d 1248 (Ala. 2007), a case applying the original version of § 13A-5-9.1, this Court held that an order denying the defendant's motion for sentence reconsideration was void because it was entered by a judge who was neither the sentencing judge nor the presiding judge. This Court stated:

"By enacting \S 13A-5-9.1, the legislature conferred on the trial court continuing jurisdiction over motions for sentence reconsideration, to be exercised by only the sentencing judge or the presiding judge. ... Because the judge who denied Jenkins's first motion for sentence reconsideration was neither the sentencing judge nor the presiding judge, under \S 13A-5-9.1 he was without jurisdiction to consider that motion, and the denial of that motion resulted in a void judgment."

992 So. 2d at 1250.

In 2007, the legislature enacted Act No. 2007-457, Ala. Acts 2007, which amended § 13A-5-9.1 to allow motions for sentence reconsideration to be decided by the sentencing judge or, if the sentencing judge is no longer in office, by any circuit judge appointed by the presiding judge. This amendment apparently was enacted because of the increasing number of such motions and the need for circuit courts to have flexibility in managing their dockets. See <u>Sandifer</u>, 925 So. 2d at 297 (Cobb, J., dissenting).

Knight contends that the July 25, 2007, administrative order of the Montgomery Circuit Court does not constitute a valid judicial appointment under § 13A-5-9.1 because the inclusion of the phrase "or to a Circuit Judge" in the order allows the circuit clerk to exercise discretion in assigning motions for sentence reconsideration to various judges. That is, Knight contends that the selection of Judge Hobbs as the circuit judge to hear his motion was not the act of the presiding judge as required by the statute and, consequently, that Judge Hobbs did not have authority to decide Knight's motion. We agree.

In <u>Owens v. State</u>, 39 So. 3d 1183 (Ala. Crim. App. 2009), the Court of Criminal Appeals held that a standing order by the presiding circuit judge was sufficient to constitute a

valid appointment of a circuit judge under § 13A-5-9.1 to hear a motion for sentence reconsideration. The order at issue in Owens provided:

"'By the authority vested in me as Presiding Circuit Judge under the provisions of Rule 13 of the Rules of Judicial Administration pursuant to Section 13A-5-9.1, Code of Alabama 1975, as amended, ... I hereby order that the Circuit Clerk shall assign all motions for post judgment relief pursuant to Rule 32, [Ala.] R. Crim. P., or pursuant to Section 13A-5-9.1, Code of Alabama, to the docket of the sentencing Judge or, if the sentencing Judge is no longer serving, to the docket of the Judge presiding over the cases of such Judge who is no longer serving. These Circuit Judges are hereby appointed to hear said motions for consideration of resentencing pursuant to Section 13A-5-9 and -9.1 of the Code of Alabama 1975 as amended. A copy of this Order shall be placed in the court file of all cases so affected by this Order.'"

Owens, 39 So. 3d at 1184-85 (emphasis added). The court in Owens concluded, without much analysis, that "the circuit judge [designated by the administrative order] had the authority to rule on the motion even though he was not the sentencing judge or the presiding judge." 39 So. 3d at 1185.

The standing order in <u>Owens</u> differs from the administrative order in the present case because, by reference to the seat of the no longer serving judge, the order in <u>Owens</u> selected the specific judge to whom any given motion for sentence reconsideration would be assigned, rather than leaving that selection to the circuit clerk. The appointment

of a judge under the standing order at issue in <u>Owens</u> could fairly be said to be the act of the presiding judge, and not the act of the circuit clerk.

In contrast, the administrative order in the present case does not select the judge for any given case. The order in the present case provides that motions for sentence reconsideration "shall be assigned to the Circuit Judge holding the sentencing judge's seat or to a Circuit Judge." The inclusion of the phrase "or to a Circuit Judge" leaves to the circuit clerk the task of selecting a circuit judge to hear a motion for sentence reconsideration.

Bobs's appointment to this case occurred pursuant to this phrase. We note, however, that Knight's motion for sentence reconsideration was summarily denied; Knight had no opportunity to make any record as to the basis for the assignment of his case to Judge Hobbs. In the trial court, Knight alleged that "Judge Hobbs did not have jurisdiction." He then observed that Judge Joseph Phelps, and not Judge Hobbs, was his sentencing judge and that "[n]othing in the record indicates that Judge Hobbs was specially appointed by the Presiding Judge of Montgomery County to hear Knight's motion." The State offered no response to this motion, and the circuit court did not enter any subsequent orders.

On appeal, the Court of Criminal Appeals issued an order to the circuit court, stating, in part:

[&]quot;Judge Truman Hobbs, who ruled on [Knight's] motion for reconsideration, was not the judge who sentenced [Knight]. Also, the record does not include an order indicating that, at the time Judge Hobbs ruled on [Knight's] motion, the presiding judge had appointed him to rule on the motion.

"In accordance with Rule 10(g), Ala. R. App. P., this court ORDERS that the circuit court supplement the record on appeal to include a copy of the order appointing Judge Hobbs to preside over [Knight's] motion for reconsideration of his sentence[], if such an order exists. If such an order does not exist, the circuit clerk shall certify that fact to this court. The certified supplemental record or the circuit clerk's certification should be transmitted to this court at the earliest possible date and by no later than 14 days after the date of this order."

The circuit clerk responded with a submission to the Court of Criminal Appeals consisting of only a copy of the July 25, 2007, administrative order at issue herein, together with an attached copy of the pertinent statute. The circuit clerk's response did not provide any other facts regarding the assignment of Knight's case to Judge Hobbs.

In its brief to the Court of Criminal Appeals, the State did not address the jurisdictional issue at all; it argued only that Knight was not a nonviolent offender and that Knight's claim was without substantive merit. In its brief to this Court, the State did not contend that Judge Hobbs held the seat occupied by Knight's sentencing judge.

Based on the foregoing particular facts, we treat as true for purposes of this appeal the unrefuted allegations by Knight regarding the jurisdictional deficiency in the handling of his motion for sentence reconsideration. Cf. Chaverst v. State, 517 So. 2d 643, 644 (Ala. Crim. App. 1987) (addressing unrefuted allegations in a petition for writ of error coram nobis). Nothing herein would prevent proof of different facts in any subsequent proceeding.

We also note that the cases cited by the dissent do not pertain to subject-matter jurisdiction. As discussed in the text, this Court has held that a proper assignment to a particular judge is jurisdictional under § 13A-5-9.1. In cases where a court has only limited jurisdiction, we have held that jurisdiction must affirmatively appear on the record. See <u>Vaughan v. Vaughan</u>, 267 Ala. 117, 122, 100 So. 2d 1, 4 (1957) ("The jurisdiction of divorces is vested in courts of equity by statute, and as to that subject they are courts

The State contends that, in effect, there was no delegation to the circuit clerk of authority to select the judge to hear Knight's motion because any delegation involved only ministerial acts. The State expressly refers to the common practice in many circuits of assigning cases and motions randomly or on a rotating basis. The State's contention is without factual support because the July 25, 2007, administrative order does not refer to a random or rotating assignment, and we therefore do not consider it further.

IV. Conclusion

Based on the foregoing, we reverse the judgment of the Court of Criminal Appeals and remand the case for further proceedings consistent with this opinion.

of special and limited jurisdiction. The existence of jurisdictional facts is not inferred from the mere exercise of jurisdiction, but must affirmatively appear from the record."); Prestwood v. Prestwood, 395 So. 2d 8, 10 (Ala. 1981) (a probate court hearing an incompetency petition is a court of statutory and limited jurisdiction; "'it must affirmatively appear on the face of the record that all of the necessary jurisdictional steps were taken to complete the court's jurisdiction'").

REVERSED AND REMANDED.

Cobb, C.J., and Woodall, Stuart, and Parker, JJ., concur.

Bolin and Shaw, JJ., dissent.

Main and Wise, JJ., recuse themselves.*

^{*}Justice Main and Justice Wise were members of the Court of Criminal Appeals when that court considered this case.

SHAW, Justice (dissenting).

I respectfully dissent.

This is James Sheridan Knight's third motion filed under Ala. Code 1975, § 13A-5-9.1, seeking a reconsideration of his sentence. The July 25, 2007, administrative order of the presiding judge of the Montgomery Circuit Court directs the assignment of such motions to the sentencing judge or, if the sentencing judge is no longer on the bench, to either (1) the judge now occupying the seat of the sentencing judge or (2) "a Circuit Judge."

It seems without challenge that an appointment under option (1) would be appropriate in this case. See <u>Owens v. State</u>, 39 So. 3d 1183 (Ala. Crim. App. 2009) (approving an appointment procedure in which motions to reconsider a sentence would be assigned to the docket of the sentencing judge or, if the sentencing judge was no longer in office, to the judge hearing the cases of the sentencing judge). The record is silent as to whether Knight's motion was assigned to the docket of Judge Hobbs pursuant to option (1).

The issue presented by Knight, and the issue addressed by the majority, is whether option (2) is defective because it "leaves to the circuit clerk the task of selecting a circuit judge to hear a motion for sentence reconsideration," ____ So.

3d at ____, whereas "the <u>order</u> in <u>Owens [v. State</u>, 39 So. 3d 1183 (Ala. Crim. App. 2009),] selected the specific judge to whom any given motion for sentence reconsideration would be assigned, rather than leaving that selection to the circuit clerk." ___ So. 3d at ___. As the majority notes, Knight asserts that the administrative order in the instant case "allows the circuit clerk to exercise discretion in assigning motions for sentence reconsideration to various judges." ___ So. 3d at ___. However, nothing in the record indicates that the circuit clerk makes selections in such a manner and nothing indicates that Knight's motion was assigned to Judge Hobbs's docket pursuant to option (2).

The majority, in reversing the judgment of the Court of Criminal Appeals, has made two factual assumptions in favor of Knight, neither of which is supported by the record or asserted by Knight: that Judge Hobbs does not occupy the seat of the judge who sentenced Knight and that the circuit clerk exercised discretion in selecting Judge Hobbs to hear Knight's motion. Doing so runs afoul of the well settled principle of

⁴The State, on the other hand, asserts that it is proper for circuit judges to be randomly assigned motions for sentence reconsideration. The record is silent as to whether such a method was used in this case.

⁵Knight makes the <u>argument</u> that the trial judge lacked jurisdiction/authority to resentence him, but, in doing so, he

appellate review that this Court will not presume error from a silent record: "'"Where the record is silent on appeal, it will be presumed that what ought to have been done was not only done, but rightly done."'" Williams v. State, 55 So. 3d 366, 370 (Ala. Crim. App. 2010) (quoting Owens v. State, 597 So. 2d 734, 736 (Ala. Crim. App. 1992), quoting in turn Jolly v. State, 405 So. 2d 76, 77 (Ala. Crim. App. 1981)). See also Wal-Mart Stores, Inc. v. Goodman, 789 So. 2d 166, 176 (Ala. 2000) ("[W]e cannot assume error or presume the existence of facts as to which the record is silent.").

The majority can only point to conclusory legal arguments by Knight, but to no facts in the record establishing, that the trial judge lacked authority in this case. When the record is silent, "'[a] reviewing court cannot predicate error on matters not shown by the record. ... Indeed, a silent record supports a judgment.'" Robitaille v. State, 971 So. 2d 43, 53 (Ala. Crim. App. 2005) (emphasis added) (quoting Robinson v. State, 444 So. 2d 884, 885 (Ala. 1983)). We "may not presume any facts not shown by that record and make them

does not make the <u>factual</u> assumptions the majority makes, as it must in order to secure a reversal of the judgment of the Court of Criminal Appeals. Here, the majority has made the factual assumptions that are necessary to call into question the trial judge's authority and then deems those assumptions "unrefuted."

a ground for reversal." <u>Carden v. State</u>, 621 So. 2d 342, 346-47 (Ala. Crim. App. 1992). Because the record does not present any facts indicating that the purported defect in the July 25, 2007, administrative order is material in this case, I respectfully dissent.

Knight does not claim that he has been denied the ability to develop the record to demonstrate that his motion was improperly assigned to Judge Hobbs. He does not request to have the record supplemented or claim that due process requires that he have the ability to seek more information regarding Judge Hobbs's appointment. Further, he does not seek a remand for more discovery on this issue. Instead, he simply argues that the July 25, 2007, administrative order is improper. With no argument by Knight that he did not have the ability to present this Court with a complete record, I cannot assume that he was denied that ability.

Bolin, J., concurs.